Local Development Framework for Bradford

Waste Management DPD

Consultation Event Log Norcroft Centre, Bradford. 8th December 2009





City of Bradford Metropolitan District Council

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LOCAL DEVELOPMENT FRAMEWORK FOR BRADFORD

Waste Management DPD

Issues and Options Consultation

(Regulation 25)

CONSULTATION EVENT LOG

Venue: Norcroft Centre, Bradford

Date: 8th December 2009

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1.0 EVENT OVERVIEW

BACKGROUND

- 1.1 The Waste Management DPD is the document that will outline a strategy for the effective management of waste arisings generated within the District over the plan period including consideration of:
 - Mechanisms for identifying land suitable for waste management facilities in the District over the plan period, including identification of sufficient land relative to forecasted waste arisings;
 - Policies and guidance to be used by the Council when determining planning applications for waste management-related developments; and
 - The role of the Council in the wider sub-region in relation to waste management (where appropriate).
- 1.2 The Waste Management DPD: Issues and Options is currently subject to public consultation as per requirements of Regulations 25¹ and 27². A full list of targeted consultees can be found in Section 2.0 of this report. The Issues and Options Report shall be developed in light of the representations received during the public consultation stage and taken forward into the next stage of plan making process.

ISSUES AND OPTIONS CONSULTATION

1.3 The Waste Management DPD: Issues and Options was authorised for release for public consultation by the Executive Committee from the 9th November 2009 to 25th January 2010. The Waste Management DPD: Issues and Options Stakeholder Event was held on the 8th December 2009 in the Norcroft Centre, Tumbling Hill Street, Bradford. The event targeted statutory consultees, members of the waste industry and community groups with an active role / interest in waste management issues.

OBJECTIVES

- 1.8 The event had two broad objectives:
 - Raise awareness of the Waste Management DPD: Issues and Options.

¹ The Town and Country Planning (Local Development)(England) Regulations 2004

² The Town and Country Planning (Local Development)(England) Regulations 2004

• Establish the opinions of all those actively involved within the waste industry, or closely associated with it, at the initial stages of the consultation process.

The event was focused on receiving comments on the contents of the Waste Management DPD: Issues and Options report, and supporting documents.

PARTICIPANTS

- 1.9 The Council targeted invites to statutory consultees, community groups with an interest in waste management and members of the waste industry. Section 2.0 sets out those who were invited to the event and a sample invite letter. The stakeholder event was also advertised in the statutory and non-statutory consultation letter sent out at the beginning of the consultation period. Participants were directed to the LDF website for electronic copies of the relevant documents.
- 1.10 A total of 28 people attended the Stakeholder Event at the Norcroft Centre. See section 5 for the full list of attendees.

PROGRAMME

1.11 The event followed a workshop format, with three hours set aside for two workshop sessions. The event commenced with a general introduction and scene setting presentation by the Strategy Manager of the LDF Group. This was then followed by a presentation from GVA Grimley in which the Waste Management DPD: Issues and Options Report and the purpose of the event were outlined. A copy of this presentation can be found in Appendix 1 of this report. The event attendees were then divided into break out groups before the first of the two sessions commenced. The first workshop session focused on key themes of Future Waste Arisings, Regional and National Policy, Agricultural and 'Other' Waste, Issue 1: Internal Waste Management and Issue 2: Location of Waste Sites. The second workshop session focused on Issue 3: Identifying Sites for Waste Management Facilities, Issue 4: Locational Criteria for MSW and Commercial and Industrial Waste Facilities, Issue 5: Management of Construction and Demolition Waste, Issue 6: Management of 'Other' Waste Streams and Issue 7: Management of Residual Waste. Each workshop session concluded with a round up of the key issues raised by each group. The event drew to a close with a final question and answer session within which issues identified through the workshops were discussed. A copy of the event programme and facilitator briefing note can be found in Section 6 and 7 of this report.

DOCUMENTATION

1.12 Copies of the Waste Management DPD: Issues and Options Reports and the Methodology Statement were made available upon registration at the event.

BREAK OUT GROUPS

- 1.13 The break out groups were designed to allow people to express their opinions on the Issues and Options raised with the Waste Management DPD: Issues and Options Report and the contents of the supporting documents.
- 1.14 There were a total of 3 breakout groups, all of which contained a mix of members of the waste industry, community groups and statutory bodies. Each had a dedicated facilitator, either a Planning Officer from the Council or GVA Grimley, and a scribe to record the discussions. Notes of the comments raised are documented in Section 8.0 of this report. The notes non-attributable summaries of comments raised during the discussion groups and are strictly non-verbatim.

EVENT EVALUATION AND FEEDBACK

1.15 No formal evaluation of the event was undertaken, however, a number of comments were received from delegates and observations of planning officers have been taken into account and thus a brief evaluation has been carried out in section 10.0 of this report.

2.0 LIST OF ORGANISATIONS AND GROUPS INVITED

LIST OF SPECIFIC STATUTORY CONSULTEES

Statutory and Specific Consultation Bodies and Infrastructure Organisations:

- British Telecom
- English Heritage
- Environment Agency
- Government Office for Yorkshire and Humber
- Highways Agency Yorkshire & Humber
- Local Government Yorkshire & Humber
- Natural England
- Natural England West Yorkshire Team
- Network Rail
- North West Regional Assembly
- North West Regional Development Agency
- Telewest Communications
- Transco (North of England)
- Yorkshire Electricity
- Yorkshire Forward Regional Development
 Agency
- Yorkshire Water Services Ltd

Adjoining Local Planning Authorities:

- Calderdale Metropolitan District Council
- Craven District Council
- Harrogate District Council
- Kirklees Metropolitan District Council
- Lancashire County Council
- Leeds Metropolitan District Council
- North Yorkshire County Council
- Pendle Borough Council
- Wakefield Metropolitan District Council

Bradford Council Elected Members:

- 90 Councillors
- 5 MP & MEPs in Bradford, Shipley and Keighley Constituencies

Town and Parish Councils in Bradford District:

- Addingham Parish Council
- Baildon Parish Council
- Burley Parish Council
- Clayton Parish Council
- Cullingworth Parish Council
- Denholme Town Council
- Harden Parish Council
- Haworth, Cross Roads & Stanbury
 Parish Council
- Ilkley Parish Council
- Keighley Town Council
- Menston Parish Council
- Oxenhope Parish Council
- Sandy Lane Parish Council
- Silsden Town Council
- Steeton with Eastburn Parish Council
- Wilsden Parish Council
- Wrose Parish Council

Town and Parish Councils in Neighbouring Local Authorities:

- Bradleys Both Parish Council
- Cononley Parish Council
- Cowling Parish Council

- Denton Parish Council
- Draughton Parish Council
- Drighlington Parish Council

- Farnhill Parish Council
- Gildersome Parish Council
- Glusburn Parish Council
- Laneshaw Bridge Parish Council
- Middleton Parish Council
- Nesfield with Langbar Parish Council
- Otley Town Council
- Sutton-in-Craven Parish Council
- Trawden Forest Parish Council
- Wadsworth Parish Council
- Weston Parish Council

LIST OF SPECIFIC CONSULTEES – ASSOCIATED WASTE INDUSTRY PARTIES

- Abitibibowater
- Advanced Plasma Power
- Aire and Calder Rivers Group
- Aire Valley Conservation Society
- Airedale Partnership
- Albion Environmental Limited
- AmeyCespa
- Apperley Bridge Development Residents Association
- Ascot Environmental Ltd
- AWM Ltd
- Babcock & Brown
- Baildon Community Council
- Bank of Ireland
- Bank of Scotland Corporate
- Barclays Asset Finance
- Barhale Construction PLC

- Beckside Works
- Bedminster International
- Berwin Leighton Paisner LLP
- Biffa Waste Services
- Bingley Environmental Transport
 Association
- Bioganix Ltd
- BioGen Power
- Birse Process Engineering Ltd
- BOCS
- Bolton Woods Community Association
- Bradford & District Chamber of Trade
- Bradford Business Link
- Bradford Centre Regeneration
- Bradford Chamber of Commerce & Industry
- Bradford Community Environment Project
- Bradford Hospitals NHS Trust

- Bradford Organics Collection Scheme
- Bradford Ornithological Group
- Bradford Teaching Hospital Trust
- Bradford Ramblers Association Group
- Bradford University
- Bradford Urban Wildlife Group
- British Waterways
- Burges Salmon
- Burley Community Council
- CABE
- Catalyst Lend Lease
- CBMDC Environmental Protection
- Cemex UK
- Clarke Energy
- CNIM UK
- Comex Environmental Limited
- Community Waste Ltd
- Cory Environmental
- Costain Ltd
- Covanta Energy Ltd
- CPRE Bradford District
- CPRE West Yorkshire
- Cranmore Farm
- Cyclerval
- DCT Civil Engineering Ltd
- DEFRA
- Deloitte and Touche
- Denholme Residents Action Group
- Dexia Public Finance Bank
- Donarbon Ltd
- Doric Energy
- Earth Tech UK
- ECS Engineering ServicesLtd
- Eeco Ltd
- Elliniki Technodomiki
- ENERGOS

- ENER-G PLC
- Enpure
- Entec UK Ltd
- Environmental Waste Controls Ltd
- Estech Europe Limited
- Euclid Infotech
- Excelar Resource Itd
- Fairport Engineering Ltd
- Fagley Lane Action Committee
- Fagley Tenants & Residents Association
- Fernwood waste Recycling
- Fortis Bank
- Future Energy Yorkshire
- Gleeds
- Global Renewables
- Graphite Resources Limited
- Greenfinch Ltd
- GVA Grimley
- Harden Village Society
- Hills Waste Solutions Ltd
- Hotrot Composting
- H W Martin Waste Ltd
- Inland Waterways Association
- Interserve Project Services Limited
- JN Bentley
- John Laing
- Kelda Water Services Limited
- Kier Group
- Kier Construction Limited
- KPMG
- Laing O'Rourke Integrated Solutions
- Leeds Environmental Organisation Ltd
- Leeds Friends of the Earth
- Leeds/Bradford International Airport
- May Gurney Ltd
- Mott MacDonald

- MWH Global
- National Farmers Union
- NBC Project Development GmbH&Co.KG
- New Earth Composting
- New Earth Solutions Ltd
- Nord LB
- Novera (Gasification)
- Novera Energy Plc
- Npower Renewables
- Oaktech Environmental
- OAPL
- Orchid Environmental
- PHS Group Ltd
- Pickford Contracting Ltd
- PPS Recovery Systems Limited
- Premier Waste Management Ltd
- Railtrack Property
- Ramblers Association
- RBC Capital Markets
- Reliant Technical Services
- Renewables Developer
- RSPB (Northern England region)
- Scot Gen (Gasification Systems)
- Schofield Sweeney
- Scottish & Southern Energy
- Scott Wilson Ltd
- Shanks
- Shephard Engineering Services
- Sita Uk
- Skanska Infrastrure Development
- SLR Consulting
- SSE
- Sterecycle
- Sumitomo Mitsui Banking Corporation
- TEG Environmental Ltd

- Tetronics Ltd
- The City Centre Project
- Thetford International Products
- Tradebe Ltd
- Trading Pictures
- Trident
- T Shea and Sons
- Urbaser LTD
- United Utilities Business Development & International
- Veolia Environmental Services (UK)
- Viridor
- Vital Earth Derby Ltd.
- VT Group
- Walker Morris
- Waste Recycling Group
- Waste Research Limited
- West Yorkshire Archaeology Advisory Service
- West Yorkshire Ecology
- Whitebay Ltd
- Yorkshire Planning Aid
- Yorkshire Wildlife Trust
- Yorwaste Ltd

LIST OF SPECIFIC CONSULTEES - WASTE SITE OPERATORS

- Associated Waste Management Limited
- Autospares Bingley Limited
- Berry And Marshall (Bolton Woods)
 Limited
- Bradford Organic Composting Scheme
- Bradford Waste Traders
- CBMDC Department of Regeneration (Dockfield Road)
- Dennis Gillson And Son (Haworth)
 Limited

- Dial A Skip Service Limited
- George M Watson (Construction)
 Limited
- Gill Demolitions
- GW Butler Limited
- Harry Sanders Ltd
- John Hornby And Sons Limited
- Leeds Environmental Organisation
 Limited
- Miles J Delaney
- Mineral Resources (Yorkshire) Limited
- Mr Bryan Scott
- Omega Proteins Ltd
- P Waddington And Sons Ltd
- Skipton Properties
- Thomas Crompton Developments Ltd
- University Of Bradford Estates And Facilities
- West Riding Crushing Services
- West Riding Waste Disposal Limited
- Yorkshire Poultry Products
- Yorkshire Water Services Ltd

3.0 LETTER OF CONSULTATION

City of Bradford Metropolitan District Council

www.bradford.gov.uk

Department of Regeneration

Local Development Framework Group 8th Floor Jacob's Well Manchester Road

BRADFORD West Yorkshire BD1 5RW

 Tel:
 (01274) 434050

 Fax:
 (01274) 433767

 Minicom:
 (01274) 392613

 E-Mail:
 Idf.consultation@bradford.gov.uk

 Web site:
 www.bradford.gov.uk/ldf

 My Ref:
 TDP/P&P/LDF/WDPD/I&O

 Your Ref:
 Your Ref:

9th November 2009

Dear Sir/Madam,

The Local Development Framework for Bradford District Waste Management Development Plan Document (DPD): Issues and Options Consultation (Regulation 25)

I write to inform you that the Council is currently carrying out an informal consultation on the Waste Management DPD: Issues and Options for a period of twelve weeks commencing on Monday 9th November 2009 until Monday 25th January 2010.

The Waste Management Development Plan Document is one of the key documents that form part of the Bradford Districts emerging Development Plan under the new Local Development Framework (LDF). You will no doubt be aware of the considerable work already undertaken to develop the LDF Core Strategy, over recent years. The Core Strategy will establish the strategic approach to development and change in the District, including waste management. Ensuring a sustainable waste management solution for the district is a priority for the Bradford. The Waste Management DPD will establish the detailed approach to delivery the broad approach in the Core Strategy. In particular when adopted, the Waste Management DPD will:

- Set out the broad vision for the future of waste management within the District and objectives for sustainable development of waste management over the next 10 – 20 years.
- Set out spatial policies for steering and shaping the development of waste management to deliver both the vision and objectives
- In particular, set out the potential locations for new waste management facilities for the main types of waste
- Take account of national and regional policy and the Council's priorities in the and 'The Big Plan' the sustainable Community Strategy for the district and the policies of emerging Core Strategy

At this early stage in the process the Council is seeking your views on the key issues facing waste management, and the way that these can be addressed. The following documents are enclosed with this letter and are subject to public consultation:-

• Waste Management Issues and Options Report

There are also several supporting documents:

- Issues and Options Comment Form
- Engagement Plan
- Waste Management Issues and Options Report Methodology Statement
- Waste Management DPD Sustainability Appraisal Scoping Report
- City of Bradford MDC A Guide to the New Development Plan System
- City of Bradford MDC A Jargon Buster Guide to the LDF

All of the above documents can be downloaded from the Council's website via the Local Development Framework pages found at <u>www.bradford.gov.uk/ldf</u>

Hard reference copies are also available in the Council's Planning Offices at: Jacob's Well, Bradford, and the Town Halls at Ilkley, Keighley and Shipley. Or in the Main Libraries at: Shipley, Bingley and Bradford Central Library. In addition, hard copies are available on request from the LDF Group.

The Council welcomes your views and comments and will take these into account when producing the Preferred Options. Please make your comments in writing and return them to:

Idf.consultation@bradford.gov.uk

Alternatively they can be faxed to (01274) 433767

Or sent hard copy to FREEPOST address:

Bradford Local Development Framework FREEPOST NEA 11445 PO Box 1068 BRADFORD BD1 1BR

Please mark comments as 'Waste Management Issues and Options'.

Comments should be received by Monday 25th January 2010

Please note that representations cannot be treated as confidential and a schedule of all representations received will be published.

As part of the consultation the Council is holding a half-day stakeholder event, to discuss issues surrounding waste management in the Bradford District to which members of the waste industry, stakeholders and other interest groups are invited. The event will take place on Tuesday 8th December 2009 at the Norcroft Centre, Bradford University, Tumbling Hill Street, Bradford, BD7 1DB. It will run from 9.30am to 1.00pm, with refreshments provided from 9.15am.

Each event will include a number of short presentations to set the background to the Waste Management Issues and Options. There will then be a number of workshops where a range of issues raised in the report can be debated.

Above all, however, this is an opportunity for those who are involved or have an interest in the waste industry matters to let us know what issues and policies you think the Waste Management DPD should be including and addressing.

If you wish to attend this event please fill in and return the enclosed booking form by **Tuesday 1st December 2009**. Places are limited by the capacity of the venue so please book as soon as possible to avoid disappointment.

Should you require clarification on any of the above or further information, please contact the LDF Group on (01274) 434296. Yours sincerely,

Andrew Marshall Strategy Manager

Enc.

City of Bradford Metropolitan District Council

www.bradford.gov.uk

Department of Regeneration

Plans and Performance Service

8th Floor Jacob's Well Manchester Road BRADFORD West Yorkshire BD1 5RW

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 Idf.consultation@bradford.gov.uk

 My Ref:
 TDP/P&P/LDF/WDPD/I&O

 Your Ref:
 Consultation@bradford.gov.uk

9th November 2009

Dear Sir or Madam,

Bradford District Local Development Framework – Waste Management Issues and Options Consultation Event

I write to inform you that the Council is currently carrying out an informal consultation on the Waste Management DPD: Issues and Options for a period of twelve weeks commencing on Monday 9th November 2009 until Monday 25th January 2010.

The Waste Management DPD is one of the key documents that form part of the Bradford Districts emerging Development Plan under the new Local Development Framework (LDF). You will no doubt be aware of the considerable work already undertaken in support of waste management in the Bradford District. The Council is committed to the preparation of a DPD for waste management which seeks to build upon the work already undertaken and to bring this all together into the statutory planning system. The Waste Management DPD will:

- Set out the broad vision for the future of waste management within the District and objectives for sustainable development of waste management over the next 10 – 20 years.
- Set out spatial policies for steering and shaping the development of waste management to deliver both the vision and objectives

- In particular, set out the potential locations for new waste management facilities
- Take account of national and regional policy and the Council's policies in the 2020 Bradford Vision and Community Strategy and the emerging Core Strategy

As part of the consultation the Council is holding a half-day stakeholder event, to discuss issues surrounding waste management in the Bradford District with member of the waste industry. You or your organisation have been invited to attend the stakeholder event on **Tuesday 8th December 2009 at the Norcroft Centre, Bradford University, Tumbling Hill Street, Bradford, BD7 1DB**. The event will from **9.30am to 1.00pm**, with refreshments provided.

Each event will include a number of short presentations to set the background to the Waste Management Issues and Options. There will then be a number of workshops where a range of issues raised in the report can be debated.

Above all, however, this is an opportunity for those who are involved or have an interest in the waste industry matters to let us know what issues and policies you think the Waste Management DPD should be including and addressing.

If you wish to attend this event please fill in and return the enclosed booking form by **Tuesday 1st December 2009**. Places are limited by the capacity of the venue so please book as soon as possible to avoid disappointment.

Further information on the Local Development Framework is available on the Council's website at <u>www.bradford.gov.uk/planning</u> by following the Local Development Framework link. Copies of the Waste Management: Issues and Options are available online and as reference copies in the Council's Planning Offices at Bradford, Ilkley, Keighley and Shipley. Hard copies of the topic papers will also be made available on request by contacting the LDF Group.

Even if you cannot attend the above event please feel free to send us your comments. The Council welcomes your views and will take these into account when developing the Preferred Options for the Waste Management DPD. Comments should be made in writing and sent to the following FREEPOST address:

Bradford Local Development Framework FREEPOST NEA 11445 PO Box 1068 BRADFORD BD1 1BR

Alternatively, comments can be marked 'Waste Management Issues and Options' and emailed to <u>Idf.consultation@bradford.gov.uk</u>. Comments should be received by 25th January 2010.

Please note that representations cannot be treated as confidential and a schedule of all representations received will be published

Should you require clarification on any of the above or further information please contact Andrew Marshall on the number above or my colleague Ben Marchant on (01274) 434296.

Yours faithfully,

Andrew Marshall Group Planning Manager

5.0 DELEGATE LIST

City of Bradford Metropolitan District Council

www.bradford.gov.uk

STAKEHOLDER EVENT

WASTE MANAGEMENT DPD: ISSUES AND OPTIONS CONSULTATION

NORCROFT CENTRE, BRADFORD – 8TH DECEMBER 2009, 09:30AM – 1.00PM

Booking Name	Organisation	Numbers	Group
Edward Marshall	Berry and Marshall	1	С
Ian Cromie	Costain Group	1	С
Simon Parish	Costain Group	1	В
Linda Coleman	Costain Group	1	А
James Cook	Costain Group	1	Did not attend
Sarah Swain	Abitib Biowater Recycling Europe	1	А
Charles Patchett	Patchett Homes LTD	1	Did not
			attend
Mark Waddington	Waddington Recycling LTD	1	Α
Joe Major	Environmental Waste Controls LTD	1	А
Martin Millmore	Minerals Planning Group	1	С
Ian Smith	Omega Proteins	1	С
Matthew Eastwood	Enviro Waste Services	1	В
Cllr Dorothy Clamp	CBMDC	1	Α
Cllr Robinson	CBMDC	1	В
John Edward	Aire Valley Conservation Society	1	В
Robinson			
Laura Mayo	ARUP	1	С

DELEGATE LIST

I G t		1	D
Imogen Scotney	Scott Wilson	1	В
Adrian Parker	MWH Global	1	А
Richard Topam	Aire Valley Recycling	1	А
Jayne Pierre	TEG Environmental LTD	1	Did not
			attend
Darren Scott	DCT Civil Engineering	1	С
Marianne McCallum	Turley Associates	1	Did not
			attend
Thomas P Shea	T Shea LTD	1	С
Martin Walsh	Martin Walsh Associates	1	С
Hugh Stewart	Biffa	1	А
Kieron Parker	Shanks Waste Management LTD	1	В
Tony Barry	P Casey Enviro LTD	1	В
Paul Redman	May Gurney	1	С
Richard Longcake	PFI Team	1	А
Jill Campbell	PFI Team	1	В
Nick Baston	Biogen Power	1	С
Bobby Barr	Enviro Waste Services	1	А
Paul Hodgkiss	Enviro Waste Services	1	Did not
			attend
Councillor Hall	CBMDC	1	В
Nick Baston	Biogen Power	1	Did not
	-		attend

6.0 EVENT PROGRAMME

City of Bradford Metropolitan District Council

www.bradford.gov.uk

Bradford Waste Management DPD: Issues and Options Stakeholder Event

Tuesday 8th December 2009 9.15am – 1.00pm Norcroft Centre, University of Bradford, Tumbling Hill Street, Bradford, BD7 1DB

Agenda

09:15 – 09:30	Registration and Refreshments
09:30 – 10:00	 Introduction Presentations Andrew Marshall (Strategy Manager) – Local Development Framework Group Nicola Rigby (Principal Consultant) – Planning, Development and Regeneration GVA Grimley
10:00 – 11:15	 Workshop Part 1 Future Waste Arisings Regional and National Policy Agricultural and Other Waste Internal Waste Management Location of Waste Sites
11:15 – 11:30	Refreshment Break Teas and Coffees served in the Lounge.
11:30 – 12:30	Workshop Part 2Identifying Sites for Waste Management Facilities

- Locational Criteria for MSW and Commercial and Industrial Waste • Facilities
- Management of Construction and Demolition Waste
- Management of 'Other' Waste Streams Management of Residual Waste •

12:30 - 13:00 **Question Time and Finishing Comments**

City of Bradford Metropolitan District Council

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Bradford Waste Management DPD: Issues and Options Stakeholder Event

Briefing Note

09:15 – 09:30	Registration and Refreshments
09:30 – 10:00	 Introduction Presentations Andrew Marshall – Local Development Framework Group Manager Andrew to give a brief presentation on the Waste Management DPD and its role within the wider LDF context. Approximately 10 minutes. Mike Taylor (Partner) – Planning, Development and Regeneration GVA Grimley
10:00 – 11:15	Mike to give a more in-depth presentation on the Waste Management DPD, covering GVA's role and details covered with the document. Approximately 20 minutes. Workshop Part 1
	 Future Waste Arisings Do we need to allocate sites for all categories of waste or do we just need to allocate site for MSW and C&I waste?

Regional and National Policy

- Agricultural and Other Waste
 - 1. Should criteria based policies be considered for the provision of waste management facilities for agricultural and 'other' types of waste arising rather than site specific?
 - a. Expected Answers/Prompts:
- Issue 1: Internal Waste Management
 - 1. Which Option or combination of options for Issue 1 are the most appropriate and why?
 - a. Expected Answers/Prompts:
 - 2. Assuming Option 2 and/or 3 are preferential, what type of facilities should be provided?
 - a. Expected Answers/Prompts:
 - What other options should be considered?
 a. Expected Answers/Prompts:
- Issue 2: Location of Waste Sites
 - Which option for Issue 2 is the most appropriate and why?
 a. Expected Answers/Prompts:

11:15 – 11:30	Refreshment Break

Tea's and Coffee's served in the Lounge.

- 11:30 12:30 Workshop Part 2
 - Issue 3: Identifying Sites for Waste Management Facilities
 - Which option is the most appropriate and Why? Are there Alternative options?
 a. Expected Answers/Prompts:
 - Issue 4: Locational Criteria for MSW and Commercial and Industrial Waste Facilities
 - 1. Are these the right criteria and weighting? If not, why? a. Expected Answers/Prompts:
 - Issue 5: Management of Construction and Demolition Waste
 - Which option do you consider the most appropriate and why?
 a. Expected Answers/Prompts:
 - 2. Are there any other option that should be considered? a. **Expected Answers/Prompts**:
 - Issue 6: Management of 'Other' Waste Streams
 - Which option do you consider the most appropriate for Issue 6 and why?
 a. Expected Answers/Prompts:

- Is it appropriate to assume that agricultural waste will be dealt with at point of origin rather than requiring new facilities / sites to be identified?
 a. Expected Answers/Prompts:
- 3. Should the DPD consider any other types of waste? a. Expected Answers/Prompts:
- Issue 7: Management of Residual Waste
 - Which option do you consider the most appropriate for Issue 7 and why?

 Expected Answers/Prompts:

 For Issue 7 Option 2, should additional capacity be identified in existing or new
 - sites?
 - a. Expected Answers/Prompts:
- 12:30 13:00 **Question Time and Finishing Comments**

8.0 FACILITATOR NOTES

SUMMARY OF COMMENTS MADE DURING THE GROUP DISCUSSIONS

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
FUTURE WASTE ARISINGS	 Commercial and industrial arisings seem high (pg 24). Volumes of waste going to landfill are down 25% - 30%, although less is going to landfill and more being recycled / reused, it is mainly due to waste arisings shrinking. Document should take account of this. MSW arisings are not as predictable as stated. Step changes each are changing constantly. Flatter profile in the forecast would be more accurate. A flat growth profile in MSW forecasts has been shown in other waste DPD's around the country. Bradford should be planning waste sites on what it produces. It produces insufficient amounts of hazardous waste to justify a hazardous waste facility. More accurate data needed on waste arisings in Bradford. A percentage overview / breakdown of MSW is needed. What are the breakdowns of what gets recycled? Issue of the lack of recycling of cardboard was raised. Document needs to state the cost advantages of recycling. 	 Are the arisings / forecasts accurate and correct? Need to avoid overcapacity as well as undercapacity. Might be best to be conservative and not assume predictions are too low. Municipal waste has reduced in the last few – not sure why this is – recession or producers being more responsible with packaging? Might be useful to compare 3 waste streams in Bradford against a similar city (in size and socio economic profile). Not explicitly – look more at the growth / regeneration agenda in Bradford. Is it right to say 100% of waste is treated in Bradford? There is a bit of a gap in the document saying what the treatment capacity will be needed looking at future waste arisings. Waste classification – not helpful separating municipal and commercial waste in classifications because we need facilities that will deal with both. 	 Recycling – collection is poor. Have to take to facility yourself. Policy needs to simplify the process and ensure consistency across Bradford. Housing design needs to accommodate recycling. Service provision is critical here. Policy – needs to be flexible to cope with innovation. And also windfall opportunities. Criteria needs to be stated to underpin this. Government predicts Shortfall in housing therefore increased need. Where will the housing be located and should targets be amended to reflect this? Review growth of arising to reflect recession particularly the C and D waste. Should provision from additional windfall sites built into plan. What are the plans for waste timber arising there one in Lancashire but is there one in Yorkshire? Collection is poor there should be increased recycling collection from doorstep which through other policy will reduce the need for lanfill. Greenwaste - composting sites and need to be dealt with specifically in DPD.

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
REGIONAL AND	 Document needs to aim for more recycling of MSW from kerbside collection. More emphasis on educating the public on recycling and waste disposal to avoid contamination. No specific comments relating to national and regional policy. 	 Shouldn't need to deal with everything local and conversely if we can deal with 	 Need to have short term view and long term perspective on the
NATIONAL POLICY	 Comments raised in this section of the workshop: How can you decide on where you need sites if you have not decided on landfill / recycling targets? Need to look at what land you have for landfill and see what you can tip, then set your recycling targets for what's left over. KEY THEME: Need to make your recycling target clear in the document. Identified sites need to stack up for the private sector to keep them interested. 	 wider regional waste if the infrastructure is in place. Might be opportunities to work with other local authorities. Has been some alignment with Leeds in terms of policy approach – no plans for a joint plan? Objectives seem to be ok – can't plan for everybody else but the objectives allow for joint working / sub-regional working. Balance is right between planning for Bradford and allowing joint approaches. Will we need to decide on the methods before we decide on the approach to working with other areas? 	 relationship with neighbouring authorities – specifically because of time it will take to get any new facility operational. i.e. the containment argument needs to be seen as a long term aspiration. Cannot turn off the tap immediately – need to deliver the infrastructure first. The proximity point should look beyond local authority boundaries, which are often artificial. Not just what is going out, but also what is coming in – by type not just quantum. Need to understand waste facilities across boundary areas. Point back to Government – sub regional work should be undertaken on this matter. RTAB process has been set up to do this job. But what success so far?
AGRICULTURAL AMD 'OTHER' WASTE		 More appropriate to deal with other wastes with a policy based approach – agricultural etc. 	 Agricultural & Other Waste – almost impossible to deal with. Could focus on one centralised site. Needs to be focus on on-farm treatment of own waste. If not, then are effectively moving waste from rural areas (Green Belt) to the urban area which

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
Topic/ Issue ISSUE 1: INTERNAL WASTE MANAGEMENT	 Have facilities with planning permission been taken into account? Combination of all options seemed most popular. Option 3 was stated to make the most sense to the private sector in terms of economies of scale and being more practical. Need to link into sub regional capacity and justification for doing so. Land fill tax was mentioned heavily by the group and the possibility of recycling at landfill sites. Is there a need to plan for MSW arisings due to the planned PFI 	 Document is focusing at the moment on developing new capacity but final document will include the fill strategy of existing and proposed new sites. Important that the plan thinks about minimisation of waste right at the beginning and throughout the plan period. Put all types of technologies in just because you can. 	 does not make much sense in policy or sustainability terms). Nub of the argument / question seems to be the accommodation of waste internally. Have to decide if going to doing significant land fill. Incineration? Even though particularly sensitive is a potential solution. Its going to be difficult to get away from landfill entirely. There is a clear dichotomy in all of this – by focusing on MSW and C&I the policy will always direct the response towards industrial estates. C&D waste is more likely to be focused on e.g. former quarry sites as a policy response. Green Waste – is controversial but needs to be considered (trees,
	 arisings due to the planned PFI projects and existing capacity. Recycling and reuse should be mentioned more prominently in the document. RECYCLING TARGETS made clear. Flexibility needed in identifying sites. 		 needs to be considered (trees, shrubs etc). Don't want to put into land fill. Will need composting. Perceptions of this waste are bad. Needs to be dealt with in the plan. Capacity – should look to overcompensate – can generate energy etc locally. Economic benefits of importing waste in the future. Economies of scale. Profitable. Stable revenue. Potential to maximise government funding for facilities – energy from waste is a good idea / opportunity. Potential to generate energy, particularly as part of new

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
ISSUE 3: IDENTIFYING	 Option 2 favoured most in the group but only sites with sufficient infrastructure in the green belt. 	 Will only allocate sites for MSW / Commercial and Industrial waste – is this the right approach? In terms of tonnage 	 residential properties. Potential conflict or inconsistency (even at national level) between minerals and waste planning, specifically relating to the application of the Green Belt as a constraint. A small number of large sites would be easier to manage from BMDC. Need to make sure have identified
SITES FOR WASTE MANAGEMENT FACILITIES	 Justification needed for the use of green belt sites. 	 the right approach? In terms of tonnage construction and demolition waste is the biggest. Not taking into account construction and demolition waste seems to be a gap. Need to give developers more certainty. To miss the opportunity now would be a shame. Need site selection. There are several large quarries which could make food recycling facilities but technically they are within the Green Belt. Most of the District is in the Green Belt. Is there a case for developing waste facilities in the Green Belt? Within the Green Belt should we say recycling is comparative with Green Belt uses? Should be more temporary uses and should be associated with a final disposal site for any kind of waste, but this would be contrary to national policy. Is there an opportunity to expand CA sites into recycling sites? Document doesn't seem to safeguard the existing site (recycling site, transfer stations etc). Document is focusing at the moment on 	 Need to make sure have identified active quarries. Considered by the group to be relatively compatible. Access is generally good (has to be commercial). Development sites – including residential development sites. District wide heating links here. Policy not allocation issue. Canal Road Corridor – Urban Eco Settlement – Leeds City Region – Bradfords aspirations for new build housing – shouldn't have to retrofit infrastructure but should promote potential from the outset of the scheme. At pre-planning stage. So built into the viability of the scheme (cost and revenue). Urban extension activity justifies its own provision. Different types of facility require different types of sites. Need to be mindful of this. Questions around the extent to which the policy will give reassurance to the private sector re: getting planning permission. How much the criteria /

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
		 developing new capacity but final document will include the fill strategy of existing and proposed new sites. Would it be better to leave Green Belt in and score with the rest of the sites, which is a more transparent way of doing it. Impacts of a strategy with many small sites will be different to a small number of strategic sites – transport impacts will be very different. 	 site testing will give confidence / will bypass the need for screening etc. Need different criteria for different size of site? Need to be clear on the fact that the policy / DPD will not allow developers to bypass usual scoping and impact assessment required as part of the planning process. Need to make clear that the key output is the criteria, not the sites – and that there will be other sites beyond those identified that may come forward during the plan period and be suitable for waste use – need to build this flexibility in and make the DPD explicit in this context. We should add airfield, sites allocated for housing but unlikely to come forward and active quarries to the list of potential sites. It is not uncommon to collocated landfill and quarries particularly aggregate recycling facilities. Urban Eco settlement (canal road) larger housing allocations. This could be a good testing ground for Energy for waste. Sites with existing waste facilities should be the first option. Already are visually intrusive and have traffic going in and out. Little further impact from the increase in usage. Clear guidance as to what advantage there will be to the private sector to put in an application on an allocated

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
			 site. Should seek to build into policy wording the opportunity to use allocated waste sites for alternative uses should no facility comes forward. Debate ongoing as to whether should allocate strategic waste sites in the Core Strategy or DPD – Planning Advisory debate. Clearly is opportunity for small number of large sites but probably need the balance. The motorway network, and nature of settlements mean large sites is probably suitable approach in general. Small number of large sites is easier to manage and deliver. Small sites tend to be less well run. The council should seek to avoid increasing capacity in existing sites as it is seen as unfair to local residents. It is in BMDC interest to push through plans. Should be timescales for application laid out more clearly e.g. all applications dealt with within a certain timescale.
ISSUE 4:	 FIGURE 14: Only potential not absolute. Negatives can be 	 Figure 14 is flawed. Impact is dependent on sensitivity of receptors and how the 	 Need to consider an incinerator. We should review waste site criteria
LOCATION	mitigated against. Need to mention	site is operated. Proximity should be	used in Leeds waste facilities as this
CRITERIA FOR	technologies within each facility in the left hand column.	important to all of them. Should look at major constraints, which would be a	was seen as good practice.The report should bear in mind most
MSW AND	 Pick up civil amenity sites 	constraint to all types of development.	up to date technology and that some
COMMERCIAL	separately to avoid public dissatisfaction.	 Figure 14 should be turned into a more positive approach – issues to be 	of the pollutants can me mitigated therefore sites should not be

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
AND INDUSTRIAL WASTE FACILITIES	 Weightings (Page 39) 'Dirty Murf' change to 'Co-Mingle' 	 managed. Plays into the hands of people who want to object to facilities. Do we need to move away from the technologies and look at broad types or impact – transport, odour, noise etc?? Need to be more careful with the references to the PFI process. 	 removed on that basis. Suggestion that new housing should have the option of changing energy supply in future i.e. fit EfW input.
ISSUE 5: MANAGEMENT OF CONSTRUCTION AND DEMOLITION WASTE	 What will be the scale of building / regeneration projects in the future? The quantity of these? Will they increase in number and size? Need to answers to these questions to make accurate predictions for the waste arisings. Crushing and screening sites for developments should be part of the scheme at the application stage. Applicant must demonstrate how they will tackle this during development. 	 Lack of facilities for construction and demolition waste means that using recycling materials is much more expensive in development projects. Construction and demolition waste – probably need about 4 sites. There are allot of quarries in Green Belt which have the technology to recycle construction and demolition waste. Depends on site constraints. If they are not in the right place, they should not be used. Construction and demolition waste is not really dealt with on site and not allot off it. 	 Construction and Demolition – 50% recycling target – Bradford are nowhere near it.
ISSUE 6: MANAGEMENT OF 'OTHER' WASTE STREAMS	 Agricultural waste is going to increase and thus become more of problem in the future, but the Council will most likely be informed by DEFRA of this in time. The group stated they were heavily against a hazardous waste facility in Bradford due to the lack of tonnage produced in the District. However, potential sites should be identified. 	 More appropriate to deal with other wastes with a policy based approach – agricultural etc. Hazardous – are already facilities in place regionally which can take the tonnages Bradford produces – should there be an exception to the self sufficiency rile as it would be more sustainable? 	 Every large conurbation requires a hazardous waste site – if geology is suitable. Controversial if treat this kind of waste. But cannot simply store it.

Topic/ Issue	Group A Comments	Group B Comments	Group C Comments
ISSUE 7: MANAGEMENT OF RESIDUAL WASTE	 Document needs to mention that residual waste can be reused and recycled in other processes other than landfill. e.g. Bottom Ash 		
GENERAL COMMENTS	 Future waste that cannot go to landfill i.e. waste that may be banned in the future. e.g. Fridges 10 -20 years ago. Extraction from landfill may need to be mentioned. 	Bradford because the amount of paper is	 Need to ensure strong references to utilising the energy that waste produces.
KEY THEMES	 Economies of scale for facilities / sites Combination of facilities (small / medium / Large) 	 How we deal with the variety of different waste? How we narrow down identifying sites? 	 Definition of site and criteria for assessment. A review of sites that have come forward.

9.0 SUMMARY OF KEY ISSUES FROM STAKEHOLDER EVENT

The notes below provide a summary of the key points raised during the stakeholder event.

Future Waste Arisings

- MSW arisings are not as predictable as stated. Step changes each are changing constantly. Flatter profile in the forecast would be more accurate.
- More accurate data needed on waste arisings in Bradford.
- More detailed breakdowns of waste arisings needed
- More information on 'Green' Waste needed
- Lack of information on recycling. Existing levels, future targets etc.

Regional and National Policy

- Might be opportunities to work with other local authorities.
- Need to have short term view and long term perspective on the relationship with neighbouring authorities.
- The proximity point should look beyond local authority boundaries, which are often artificial. Not just what is going out, but also what is coming in – by type not just quantum. Need to understand waste facilities across boundary areas.
- Point back to Government sub regional work should be undertaken on this matter. RTAB process has been set up to do this job. But what success so far?

Agricultural and 'Other' Waste

 Agricultural & Other Waste – almost impossible to deal with. Could focus on one centralised site. Needs to be focus on on-farm treatment of own waste. If not, then are effectively moving waste from rural areas (Green Belt) to the urban area which does not make much sense in policy or sustainability terms).

Issue 1: Internal Waste Management

- Recycling and reuse should be mentioned more prominently in the document. RECYCLING TARGETS made clear.
- Important that the plan thinks about minimisation of waste right at the beginning and throughout the plan period.

- Document is focusing at the moment on developing new capacity but final document will include the fill strategy of existing and proposed new sites.
- Capacity should look to overcompensate can generate energy etc locally. Economic benefits of importing waste in the future. Economies of scale. Profitable. Stable revenue.

Issue 2: Location of Waste Sites

- Location dependant on waste type, size of facility needed and location needed.
- Green Belt shouldn't be seen as a barrier, but justification should be given to developing within it.
- Issues of proximity will be difficult as city generates most of the waste but impact on populations of a waste site will be higher.
- Quarry sites within the Green Belt mentioned heavily in discussions across all groups. Consensus of opinion is these sites are ideal locations for waste facilities due to good existing transport links and would not compromise the Green Belt further because of existing usage.

Issue 3: Identifying Sites for Waste Management Facilities

- Justification needed for the use of green belt sites.
- Different types of facility require different types of sites.
- Clear guidance as to what advantage there will be to the private sector to put in an application on an allocated site.
- Large number of small sites or small number of large sites. Differing issues regarding transport, amenity, visual impact etc associated with both options. Possibly a combination of small, medium and large sites the best option.

Issue 4: Location Criteria for MSW and Commercial and Industrial Waste Facilities

- Comments on FIGURE 14:
 - Only potential not absolute. Negatives can be mitigated against. Need to mention technologies within each facility in the left hand column.
 - Impact is dependent on sensitivity of receptors and how the site is operated.
 Proximity should be important to all of them. Should look at major constraints, which would be a constraint to all types of development.
 - Should be turned into a more positive approach issues to be managed. Plays into the hands of people who want to object to facilities.

• The report should bear in mind most up to date technology and that some of the pollutants can me mitigated therefore sites should not be removed on that basis.

Issue 5: Management of Construction and Demolition Waste

- What will be the scale of building / regeneration projects in the future? The quantity of these? Will they increase in number and size? Need to answers to these questions to make accurate predictions for the waste arisings.
- Lack of facilities for construction and demolition waste, results in the use of recycled materials being significantly more expensive in development projects.
- Construction and Demolition 50% recycling target Bradford is nowhere near it.
- Crushing and screening sites for developments should be part of the scheme at the application stage. Applicant must demonstrate how they will tackle this during development.

Issue 6: Management of 'Other' Waste

- Agricultural waste is going to increase and thus become more of problem in the future, but the Council will most likely be informed by DEFRA of this in time.
- Consensus of opinion among most of the groups is Bradford does not need a hazardous
 waste facility due to the relatively low amount of hazardous waste it produces and the
 existence of other facilities in the region to deal with low amount.

Issue 7: Management of Residual Waste

 Document needs to mention that residual waste can be reused and recycled in other processes other than landfill. e.g. Bottom Ash

10.0 EVALUATION OF EVENT

- 8.1 The observations of officers and comments received during the event have made it possible to identify areas for improvement.
- 8.2 Observations and comments received are as follows:
 - Car parking considered too far away from event facility (Norcroft Centre)
 - Start of the event was delayed by 30 minutes
 - Delegate list not circulated before event
 - Lack of evaluation forms distributed at the event.

8.3 Car Parking

Comments were received from delegates stating that the car parking provided for the event was not within adequate walking distance of the facility. However, delegates were sent information on the event facility prior to the event, which gave full details of parking arrangements for the day. The Council considers the approximate 500 metres from the car park to the facility within adequate walking distance.

Delayed Start

The start of the stakeholder event was delayed by approximately 30 minutes. This was mainly due to the stakeholders arriving and expecting car parking within the Norcroft Centre. This resulted in a number of delegates being redirected to the car park and awaiting their arrival. This was again related to the issue of car parking. An area for improvement maybe to clarify the car parking arrangements more clearly to the delegates before the event, thus avoiding the issues of delegate dissatisfaction and delays.

Delegate List

The delegate list was not circulated before the event due to the fact that many of the bookings were very close to the time of the event. Any delegate list circulated prior would have been incomplete and / or incorrect.

Evaluation Forms

Evaluation forms were not distributed among the delegates during the stakeholder event, preventing a comprehensive evaluation of the event to take place. This was simply a lack of judgement by the organisers of the event and shall be noted for future events.

APPENDIX

Copy of the presentation given at the Waste Management DPD: Issues and Options Stakeholder Event, 8th December 2009.









Regional Planning • Sets out the broad approach to development and change in region

- Sets out approach to be adopted within Region for waste management, including:
- Waste objectives.
 Provision of waste facilities.
 Strategic criteria for location of
- waste facilities.
 LDF to be in general conformity with RSS.
- Replacement Unitary Development Plan

 Criteria based policies
 Sites not allocated
 Policies outdated and not
 fully inline with revised
 legislation





Core Strategy Waste Issues and Approach • Overriding approach and strategy. • Broad areas of search. • Not site specific.

Waste Management DPD

Nicola Rigby

Principal Consultant. Planning, Development and Regeneration.

GVA Grimley



Role and Purpose

- Establish detailed policy framework.
- Identify potential sites.

Waste Management DPD

Developing the Solution

- Establishing Existing Waste Arisings
- Establishing Existing Waste Capacity
- Projecting Future Waste Arisings

Waste Management DPD: Issues and Options – Norcroft Centre, Bradford (8th December 2009)

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Waste Management DPD

Main Waste Types

- Municipal Solid Waste (MSW)
- Commercial and industrial
- Construction and demolition
- Hazardous
- Agricultural

Breakdown of Waste Arisings in Bradford (2007)

Municipal Solid Waste (Council Only)	261,065		
Commercial and Industrial Waste (All)	547,131		
Construction, Demolition and Excavation Waste	571,514		
Hazardous Waste	21,821		
Agricultural Waste	22,472		

Breakdown of Waste Arisings in Bradford (2007)



Breakdown of Waste Capacity in Bradford (2005) *

Type of Waste Management Facility	Capacity of Facilities (tonnes)		
Landfill	1,254,356		
Transfer	1,087,675		
Metal Recycling Sites	1,263,949		
Storage	2,575 81164		
Treatment			
TOTAL (including Waste Transfer)	4,633,979		
TOTAL (excluding Waste Transfer)	1,347,688		

Breakdown of Waste Facilities in Bradford (2007)

2
21
4
34
61

Breakdown of Projected Waste Arisings in Bradford

Type of Waste Waste		iste Arisings (toni	te Arisings (tonnes per annum)	
	2007	2010	2015	2021
Municipal Solid Waste	261,065	277,000	294,000	316,000
Commercial & Industrial	547,131	628,000	638,000	649,000
Construction & Demolition	571,514	576,774	589,267	609,041
Hazardous	21,821	21,821	21,821	21,821
Total	1,401,531	1,503,595	1,543,088	1,595,862







Waste Management DPD

Issues and Options Report:

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- Seeking views on key issues and options.
- Sets out context and key information.
- Asks key questions on possible approaches.
- Start of lengthy process of preparation.
- •Engagement throughout process both waste operators but also public.

Waste Management DPD

Issues and Options Report:

Report at Executive on 20 October
 Consultation starts November for 12 weeks
 Waste operators and public
 Available on line – www.bradford.gov.uk/ldf





Next Steps

Consult on Issues and Options

- Record/analyse comments
- Develop preferred options
- Re-consult on preferred Options

• Draft plan and submit for further comment and examination with government inspector

Produced by the City of Bradford Metropolitan District Council

> Local Development Framework Group

City of Bradford MDC